

Report To: Director of Planning & Development Services

Meeting Date: August 26, 2022 Report Number: PDS.22.111

Subject: Recommendation Report – Site Plan Approval – Lora Bay Phase 4,

Block 39 (P3032)

Prepared by: Travis Sandberg, Intermediate Planner

A. Recommendations

THAT the Director of Planning and Development Services receive Staff Report PDS.22.111, entitled "Recommendation Report – Site Plan Approval – Lora Bay Phase 4, Block 39 (P3032)"; and

THAT the Director of Planning and Development Services grant <u>Conditional Site Plan Approval</u> pursuant to Section 41 of the Planning Act for the development of thirty-three (33) residential townhouse dwelling units on the lands legally described as Block 39, Plan 16M-83, as per the attached "Approved for Construction" Drawings, and subject to the following conditions:

- 1. That prior to any site alteration occurring on the lands, the Owner enters into a Site Plan Agreement with the Town, dealing with the general site development and the following additional matters:
 - a. That securities or an acceptable form of letter of credit is provided by the applicant to the Town for 100% of the cost of all on-site civil engineering works and for 100% of the cost of all on-site landscaping;
 - b. That prior to registration of the future Plan of Condominium, the Owner shall pay all outstanding municipal taxes to the satisfaction of the Town of The Blue Mountains.
 - c. That the applicant shall provide any easements for any required service provider, prior to the creation of the Condominium Corporation;
 - d. That the development shall proceed as a standard condominium. Changes to the ownership tenure or condominium format may be altered at the sole cost of the applicant or any successor to the site plan agreement and may require an amendment to the site plan agreement and any other Planning Act approvals deemed necessary by the Town or the County of Grey. Any resulting amendments or planning approvals shall be at the sole risk and cost to the Owner;
 - e. That municipal waste collection will not be provided to the subject lands. The condominium corporation shall be solely responsible for private waste collection.

Should public waste collection be requested of the Town in the future, the centralized garbage collection building shown on the Approved for Construction site plan and engineering drawings shall be constructed at the sole cost of the Condominium Corporation prior to public collection being considered.

- f. The Consultant shall provide a Communications Plan to notify the Town and Area Residents of significant Construction activities to the satisfaction of the Town. At a minimum the Plan should provide:
- g. Installation of a Project Notification Sign, 1.2 m x 2.4 m minimum, to Town template, at each construction access to the Lands and visually obvious to the public, at least two (2) weeks before the construction start date, and maintained for full duration of construction;
- h. Notification of the construction project to property owners as deemed appropriate in consultation with Development Engineering via hand/mail delivery;
- Schedules of intended site activities updated routinely to the Town. (typically, weekly to bi-weekly);
- j. A minimum of two (2) weeks' notice following Town approval and prior to commencement of:
- Significant site activities such as site alteration works e.g. tree clearing & grubbing, commencement of site servicing/grading, placement of asphalt, concrete curbs and sidewalk, and landscaping;
- I. Off-site works on Town Owned Lands/Roads following receipt of a Municipal Land Use Permit (MLUP).
- 2. That the Owner shall fulfill the above conditions and enter into a Site Plan Agreement no later than **sixty (60) days** from the granting of conditional site plan approval by the Director. If an Agreement has not been executed by this date, then the conditional site plan approval will be deemed to have lapsed, at the discretion of the Director of Planning and Development Services.

B. Overview

The purpose of this report is to provide a recommendation to the Director of Planning and Development Services regarding an application for Site Plan Approval. The application proposes the development of the lands for a total of thirty-three (33) residential townhouse dwelling units. A Standard Condominium is proposed to be established on the lands following the granting of site plan approval by the Town. The proposed site development plan is included in Attachment 1 to Staff Recommendation Report PDS.22.111.

C. Executive Summary

Application File # P3032

Application Received Date: June 28, 2021

Official Plan Designation: Residential Recreation Area (RRA)

Zoning Bylaw Designation: R2-113-h7

Location: Lora Bay Phase 4

The Town received an application for site plan approval for the development of thirty-three (33) residential townhouse dwelling units within the Lora Bay Development. The subject lands were created for multi-residential purposes through the approval of the plan of subdivision for Phase 4. A standard condominium is also proposed to be established as a form of ownership tenure for the units. Access to the development is provided from Sladden Court, which is a municipal road to be assumed by the municipality upon completion of the works associated with the development of Phase 4. Full municipal sewer and water services are proposed.

D. Background

Through the draft plan review process for Lora Bay Phase 4, the subject lands were placed into the *Residential Two Exception (R2-113-h7)* zone per amending By-law 2019-47. Based on the density of the Phase 4 plan, a maximum of thirty-six (36) units are permitted on Block 39. The holding 'h' symbol may be removed from the property at such a time that Site Plan Approval has been granted and a Site Plan Agreement has been executed for the lands. An application to remove the Holding 'h' provision has been submitted and will be processed accordingly by Planning Staff once the above requirements have been addressed.

Location

The subject lands are located within the Lora Bay community and are generally surrounded by the Lora Bay golf course.

Figure 1: Location Key Map

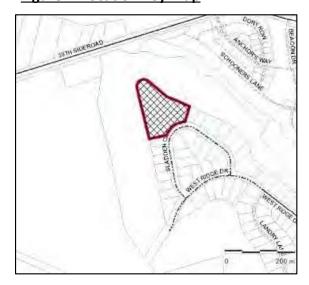


Figure 2: Aerial Photo



E. Analysis

Pursuant to Section 41(2) of the Planning Act, the Council of the Town of The Blue Mountains has designated all land within the municipality as a site plan control area. The Town of The Blue Mountains Site Plan Control By-law 2010-57, as amended, requires site plan approval for the proposed townhouse development. A brief analysis of the applicable planning policies is provided below in consideration of granting conditional site plan approval.

The Provincial Policy Statement, 2020

The Provincial Policy Statement (PPS) provides detailed policy direction on matters of provincial interests related to land use planning and development. The PPS provides for appropriate development while protecting resources of provincial interest, public health and safety, and the quality of the natural and built environment. Within the framework of the PPS, the subject lands are located within a Settlement Area. The PPS acknowledges these areas as the focus for growth and development and supports a wide range and density of uses which efficiently use land and resources and promote resilient communities.

Section 1.0 of the PPS promotes Building Strong Healthy Communities through the provision of efficient development and land use patterns that promote cost effective development patterns to minimize land consumption and servicing costs. Residential uses should have compact form and be comprised of a range and mix of dwelling types and densities in order to allow for efficient use of land and services. In this regard, the PPS directs growth and intensification to existing Settlement Areas where suitable infrastructure is available or planned, adjacent to existing development. Municipal water and sanitary sewer systems are the preferred servicing form within settlement areas (PPS Section 1.6). Healthy active communities should be promoted by facilitating active transportation, providing a range of built and natural recreational amenities, and providing opportunities for public access to shorelines (PPS Section 1.5 and 1.6.8).

The proposed application provides for efficient land-use by maximizing the development potential of the lands, while maintaining compatibility with existing built-form within the Lora Bay area. Further, the site will be provided full municipal services through the extension of infrastructure from Sladden Court. While this particular phase of development does not provide for parkland or public open space contributions, the Master Development Agreement contemplates additional park land dedications which will be obtained through future development phases in order to ensure that the use of park blocks in the area can be maximized and located in appropriate areas within the development.

Section 2.0 of the PPS promotes the long-term prosperity, environmental health, and social well- being of the province through the conservation of biodiversity, protection of the Great Lakes, and protection of natural heritage, water, agricultural, mineral, and cultural resources. Natural heritage features are to be protected for the long term. Site alteration is not permitted within areas containing habitat for fish, or endangered or threatened species, unless is has been demonstrated that there will be no negative impacts on the natural features or their ecological functions.

The potential for natural and cultural resources were evaluated through the review of the plan of subdivision and it was determined that the development would not have negative impacts on natural or cultural heritage features.

Section 3.0 of the PPS aims to protect public health and safety by directing development away from areas of natural or human-made hazards where there is an unacceptable risk to public health or safety or of property damage, and not create new or aggravate existing hazards. It is noted that no natural or man-made hazards have been identified on the subject lands.

Planning Staff is satisfied that the proposed application is consistent with the direction provided by the Provincial Policy Statement (2020).

County of Grey Official Plan, 2018

The County of Grey Official Plan contains goals, objectives and policies to manage and direct physical (land use) change and monitor its effects on the cultural, social, economic and natural environment within the regional community.

The subject lands are designated as *Recreational Resort Area (RRA)*. This designation applies to settlement areas which have developed as a result of site-specific amendments to the County and local Official Plan. This designation consists of a defined development area, specific recreational amenities, and residential development serviced with full municipal services. New development in the RRA designation must serve the public interest by contributing to community recreational amenities, and facilitating municipal service infrastructure. The RRA designation shall further strive to enhance recreational and tourism activities encouraging the maintenance and expansion of existing recreation facilities and encourage new land uses that will promote existing recreation facilities.

The County Official Plan encourages the provision of a variety of housing types within the County. New residential developments are promoted at densities which efficiently use available servicing and are appropriate to site conditions and existing patterns of development (Section 4 *Live Grey*). Section 7 of the Official Plan also promotes the conservation and protection of natural heritage features within the County. In this regard, development is generally directed away from areas which have identified natural heritage features.

The proposed application provides for residential development in proximity to an established golf course recreational use. The development of the lands will further facilitate logical extension of municipal infrastructure to support housing types of varying types and densities consistent with the current development pattern in the Lora Bay plan area. Planning Staff are therefore satisfied that the proposed development is consistent with the policies of the County of Grey Official Plan.

Town of The Blue Mountains Official Plan, 2016

The Town of The Blue Mountains Official Plan is intended to provide the basis for managing growth that will support and emphasize the Town's unique character, diversity, civic identity, recreational and tourism resources, rural lifestyle and heritage features and to do so in a way

that has the greatest positive impact on the quality of life in the Blue Mountains. The Official Plan directs the majority of new residential growth to areas where full municipal services are available, and encourages infilling, intensification, and redevelopment in appropriate locations with appropriate built form and design (A3.3.2). Infrastructure required to service urban areas shall be built prior to or coincidental with new development. The Official Plan must be considered in its entirety in the review of all new development proposals. Planning Staff have reviewed the Official Plan policy objectives and offers the following with respect to the Lora Bay Phase 4 proposal:

Residential Recreation Area (RRA)

The subject lands are designated as *Residential Recreation Area (RRA)* within the Municipal Official Plan. It is the intent of the RRA designation to recognize areas within the Town which consist of a mix of seasonal and permanent residential and recreational uses and to recognize areas where residential uses are located to support and provide access to recreational uses. Permitted uses within this designation include single detached dwellings and low-rise multiple units, as well as recreational uses and golf courses. New residential development within the RRA designation is limited to a maximum density of 10 units/hectare and must provide a minimum open space component of 40% to provide for recreational opportunities. All development must also be accompanied by a landscape analysis to ensure that the visual quality of the area is preserved and enhanced.

It is noted that the density of Block 39 was determined in consideration of the entire Phase 4 land holding. A maximum of thirty-eight (38) units are permitted, whereas thirty-three (33) units are proposed. As such, the proposed density conforms to the policies of the Municipal Official Plan.

Part D of the Official Plan provides general development policies to guide development in the Town. The policies of Section D can be considered in the following general themes:

Servicing and Stormwater Management

Section D1 outlines that the preferred means of servicing within a settlement area is by full municipal water and sewage services. Prior to the creation of any new lot or development in the settlement areas, Council shall be satisfied that appropriate municipal services are available to the lands and that sufficient capacity is available to accommodate the use.

Municipal services will be extended into Block 39 via Sladden Court. Sewer and water services in the Lora Bay area were considered in the overall servicing strategy, per the Master Development Agreement, and were sufficiently sized to accommodate future development lands along West Ridge Drive and south of the Georgian Trail. Municipal Staff are satisfied that sufficient capacity is available to accommodate the additional units proposed through the development of Phase 4. It is further noted that an acceptable site grading and drainage plan has been approved for construction by the Town for the lands.

Parks, Recreation, Trails and Open Space

Section D6 of the Plan describes the Town's parkland and open space policies. These policies aim to establish a system of connected public open space and parkland areas. In order to achieve this objective, park land dedications shall be obtained through the development process at a rate of 5% of the land, or cash-in-lieu, in accordance with the Planning Act. Land is generally preferred for larger development proposals.

Open space and parkland dedications have been determined through the Master Development Agreement for the entire Lora Bay Plan area. Following the initial contributions of the Lora Bay Park, public trails, and the Nipissing Ridge portions of the land holdings provided through Phase 1 and 2, the Master Development Agreement requires an additional 3.48ha of parkland dedications to be provided through the remaining phases of development. Due to the configuration of the Phase 4 lands, the remaining dedications are recommended to be obtained in future phases of development in order to maximize the potential for a consolidated park block. This will provide a wider range of potential recreational open space opportunities for the residents of Lora Bay.

Staff are satisfied that the proposal conforms with the intent and direction of the County and Town Official Plans.

Town of The Blue Mountains Zoning By-law 2018-65

The subject lands are zoned R2-113-h7 by the Town of The Blue Mountains Zoning By-law 2018-65. The holding 'h' symbol may be removed from the property at such a time that Site Plan Approval has been granted and a Site Plan Agreement has been executed for the lands. The holding symbol must be removed from the lands by Council in order to facilitate the issuance of building permits.

Permitted uses within the R2 zone include townhouse dwelling units, as are proposed for the subject lands. The zone standards applicable to the R2 zone for townhouse dwelling units are outlined by Table 6.2.2 of Zoning By-law 2018-65, as outlined below. Site-specific exception 113 specifically prohibits Short Term Accommodations, while these uses are otherwise not permitted in the R2 zone category.

The proposed site plan complies with all applicable performance standards established for the R2-113 zone, including the general zoning provisions applicable to residential land uses. As such, Planning Staff are satisfied that the proposed site development is in conformity with Zoning By-law 2018-65.

Additional Site Plan Considerations

Community Design Guidelines

The Town of The Blue Mountains Community Design Guidelines, 2012, are a design tool that provides guidance for design expectations for development review and are intended to facilitate high quality design within the Town. These guidelines are intended to be a flexible guide and are not written as policy, nor are they designed to be a "checklist". Rather, these guidelines are to be used on a case-by-case basis, recognizing the different context and

character of the various areas of the Town. Site Plan Control By-law 2010-57, as amended, requires that all development be consistent with the intent and direction of the Town's Community Design Guidelines. Section 4.2 and Section 4.5.2 are the most applicable sections of the Community Design Guidelines for the purpose of review of this application.

Section 4.2 generally guides the establishment of efficient, pedestrian oriented local street networks for new residential development. While the proposed development is a private road, various elements are incorporated into the general design to achieve the intent of Section 4.2 of the Design Guidelines, such as internal sidewalks and connections to existing trail networks, sufficient internal landscaping, and efficient vehicle movements.

Section 4.5.2 provides general design guidelines for ground-oriented multiple residential dwelling units. These guidelines generally encourage visual interest along the streetscape by providing varying building elevations and architectural elements, minimizing the garage projection beyond the front façade of the dwelling, and utilizing shared driveways to minimize asphalt in the front yard. The proposed development generally maintains this intent as it provides a streetscape which is generally pedestrian oriented and incorporates adequate permeable landscape open space into the overall site design.

Future Condominium Application

The subject lands will be subject to a future condominium application in order to establish a standard condominium corporation on the subject lands. This application will be submitted and approved at the County level by the County of Grey. The ability for the project to undergo the Condominium Exemption process will be at the discretion of County Planning Staff.

Waste Management

Private curb side waste collection is proposed for the development. The Municipal Operations Department has confirmed that this is acceptable, subject to ensuring that it is clearly indicated in the Site Plan Agreement that the central garbage collection building, as shown on the Approved for Construction drawings, will be required to be constructed at the Condominium Corporation's sole cost and expense, should private garbage collection be requested by the owners or the condominium corporation in the future.

Securities

The applicant has provided an acceptable break-down of construction cost estimates related to on-site civil engineering works and landscaping works. In accordance with the accepted cost estimates, a total security of **\$1,063,971.08** for the cost of all on-site civil engineering works and all approved landscaping works shall be posted by the owner. The required security may be posted in the form of an acceptable Letter of Credit, Cash, or a Certified Cheque.

Development Charges

Development charges will be required to be paid at the time of Building Permit in accordance with the Municipal Development Charges By-law, as amended.

Communications Plan

In accordance with Council direction, the owner will be responsible to prepare a "Communications Plan", to the satisfaction of the Town. The Communications Plan is intended to provide appropriate notice to the Town and the surrounding residents prior to on-site works beginning and to provide an outline of anticipated construction timelines. The Communications Plan will require posting of appropriate on-site signage and mail/hand delivered paper notices to each residence within 120m of the subject lands prior to the initiation of on-site works.

F. The Blue Mountains Strategic Plan

3. Community

We will protect and enhance the community feel and the character of the Town, while ensuring the responsible use of resources and restoration of nature.

4. Quality of Life

We will foster a high quality of life for full-time and part-time residents of all ages and stages, while welcoming visitors.

G. Environmental Impacts

Adverse environmental impacts are not anticipated as a result of this application.

H. Financial Impact

Adverse financial impacts to the Municipality are not anticipated as a result of this application. The addition of thirty-three (33) residential dwelling units will contribute to the municipal tax base.

I. In consultation with

Internal departments and external public agencies through the development review process.

J. Public Engagement

The topic of this Staff Report has not been subject to a Public Meeting and/or a Public Information Centre as neither a Public Meeting nor a Public Information Centre are required. Comments regarding this report should be submitted to Travis Sandberg, Intermediate Planner, planning@thebluemountains.ca.

It is generally noted that public consultation was completed through the draft plan review process for the overall plan of subdivision.

K. Attached

- 1. Approved for Construction Drawings
- 2. Site Plan Approved Building Elevations
- 3. Draft Site Plan Agreement

Respectfully	submitted,
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Travis Sandberg, Intermediate Planner

In accordance with Delegated Authority By-law 2021-60, as amended, I hereby grant conditional site plan approval pursuant to Section 41 of the Planning Act, subject to the conditions outlined in Staff Report PDS.22.111:

______ Date: _____

Adam Smith

Director of Planning and Development Services

For more information, please contact:

Travis Sandberg

planning@thhbluemountains.ca

519-599-3131 extension 283

LORA BAY PHASE 4

MASTER LEGEND

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COUNTY OF GREY

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MUNICIPALITY

TOWN OF THE BLUE MOUNTAINS 32 MILL STREET THORNBURY, ONTARIO, NOH 2PO

DEVELOPER

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DEVELOPER'S ENGINEER



ISSUED FOR FINAL APPROVAL

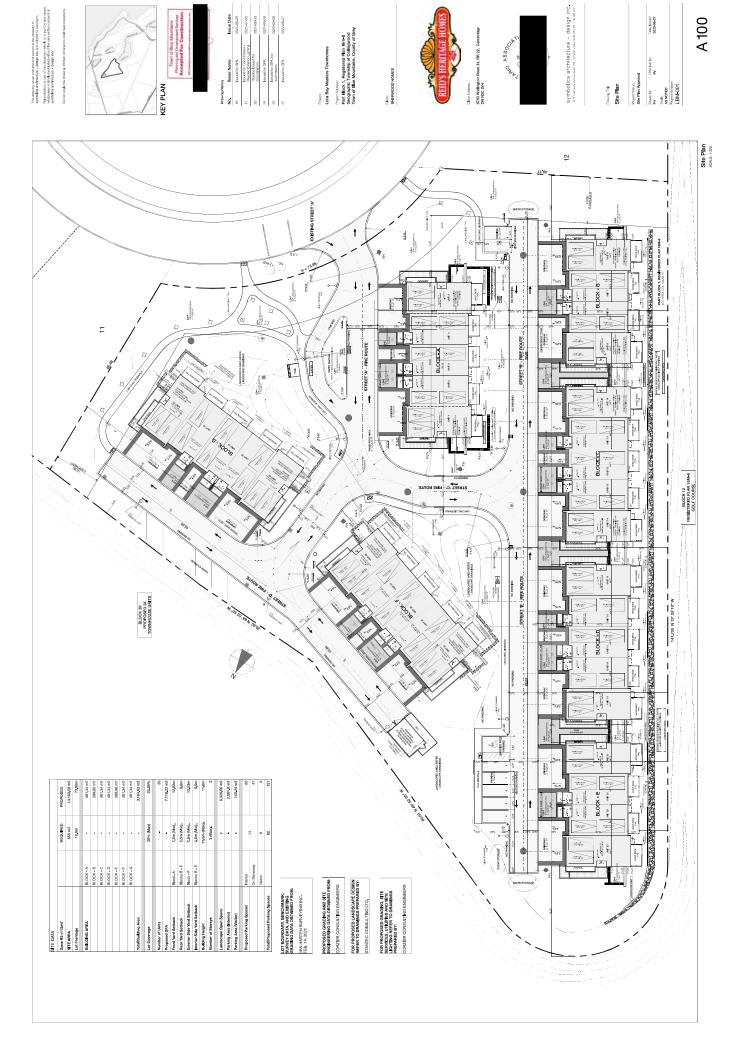
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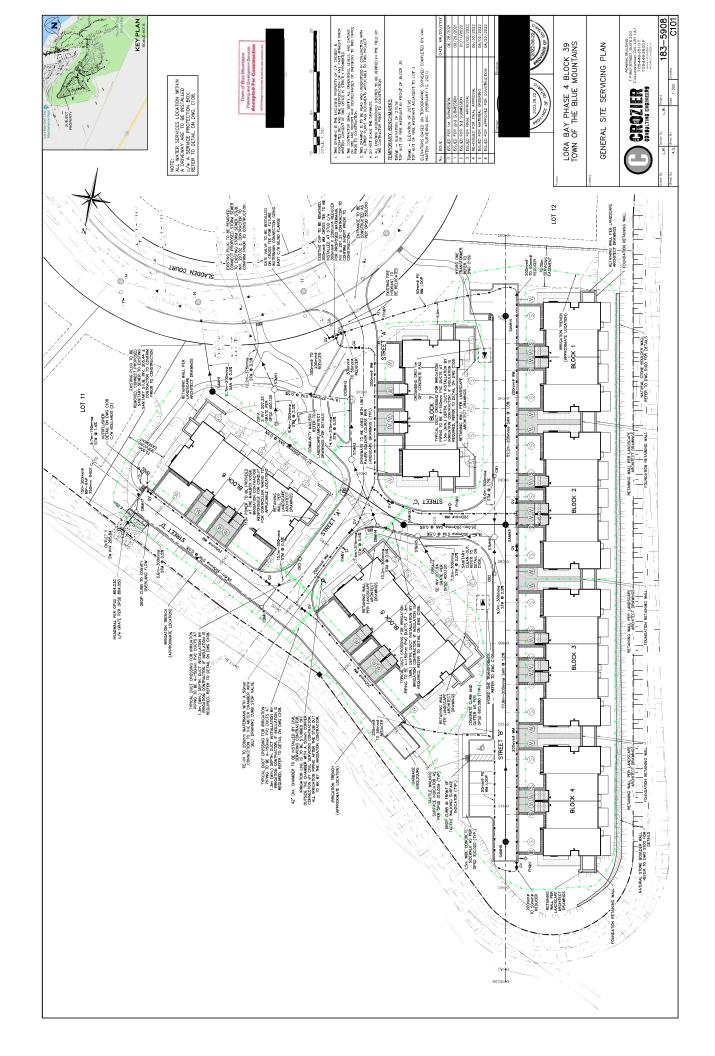


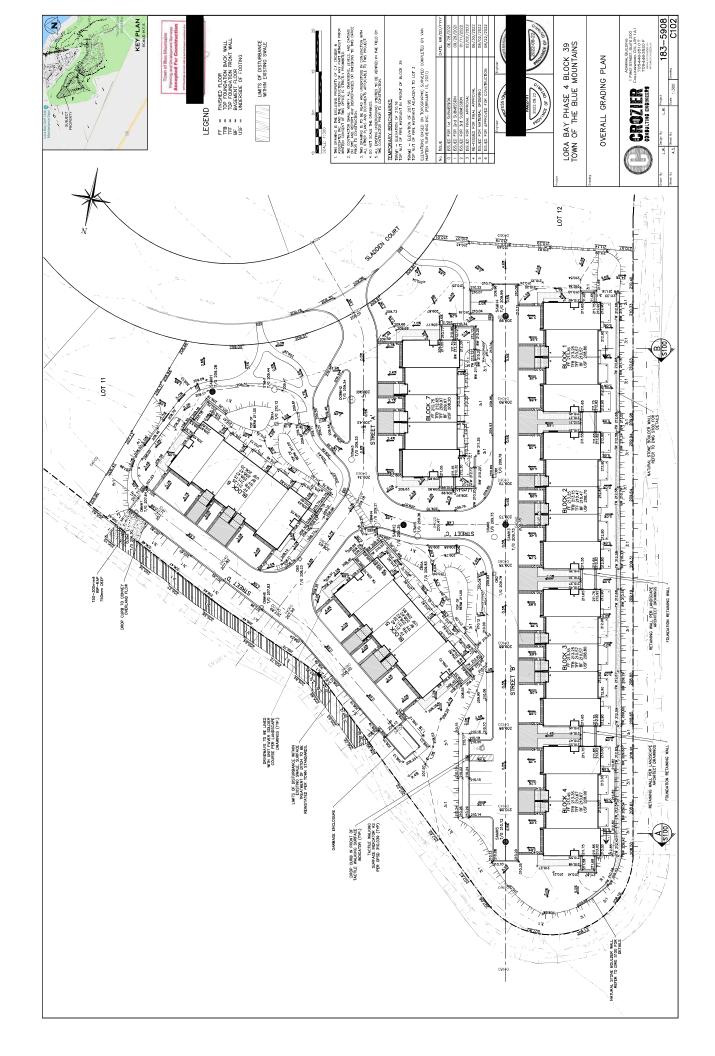
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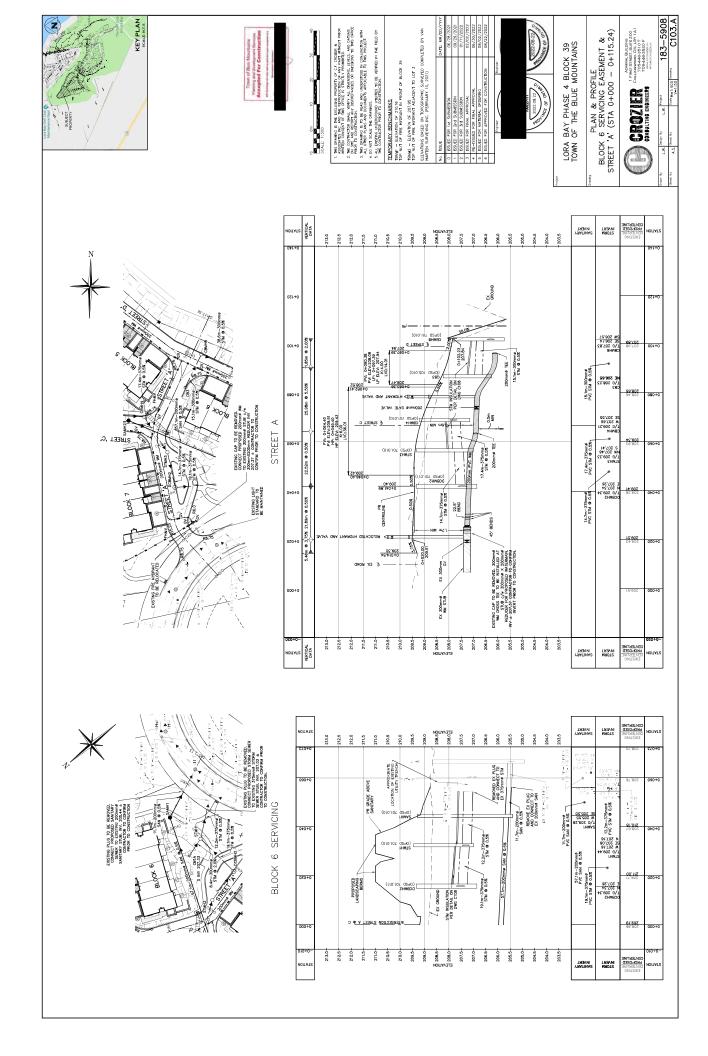
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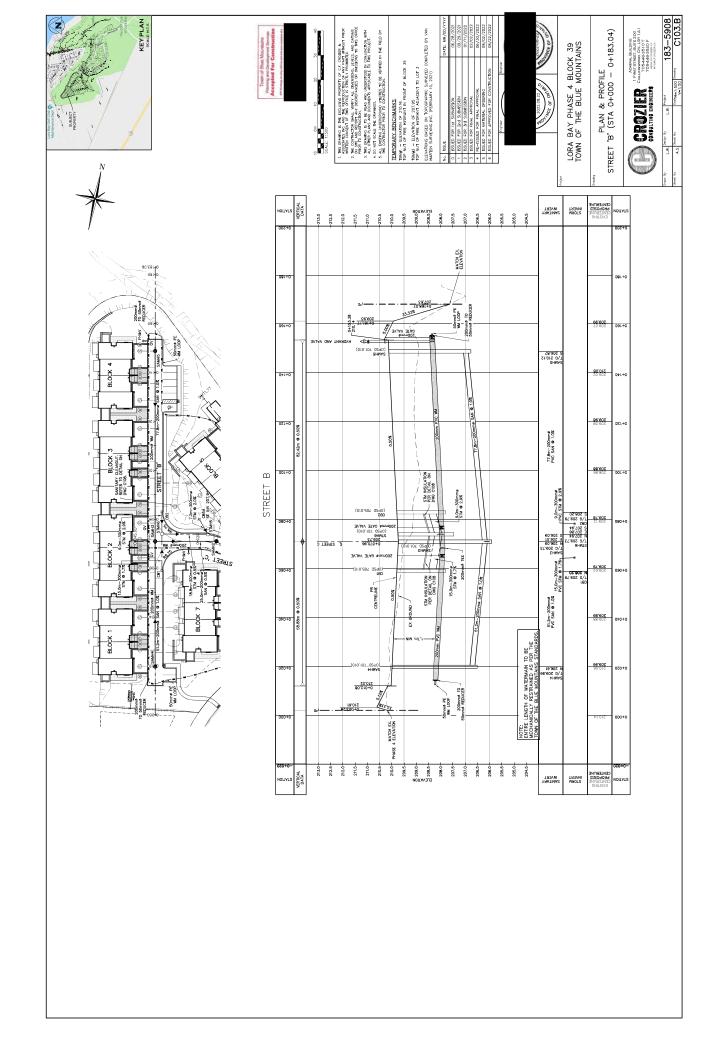
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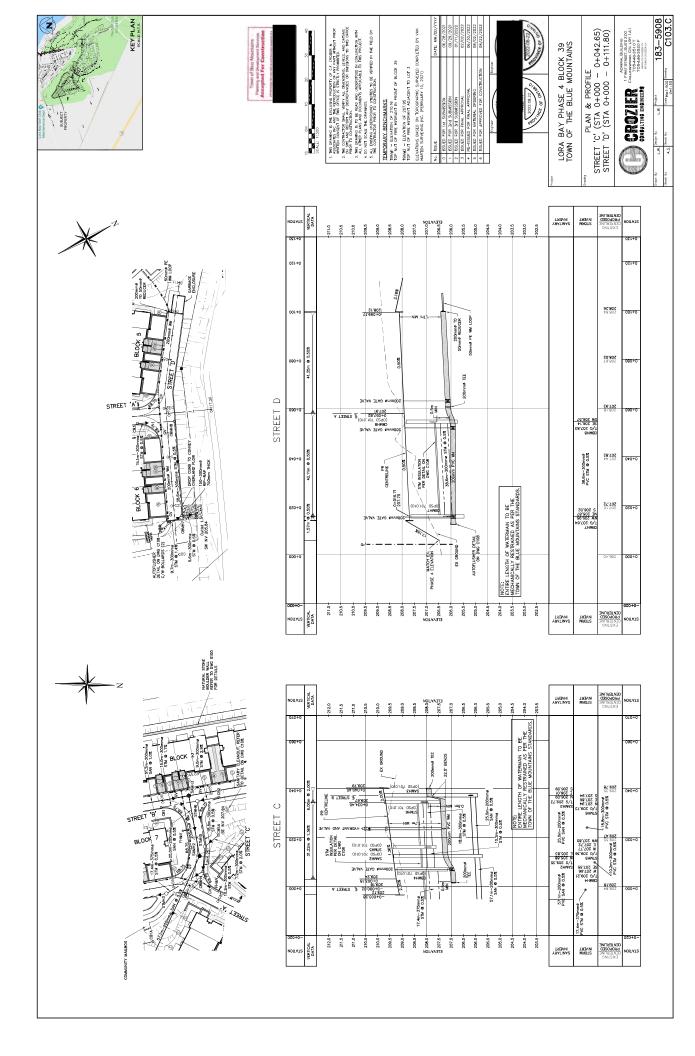


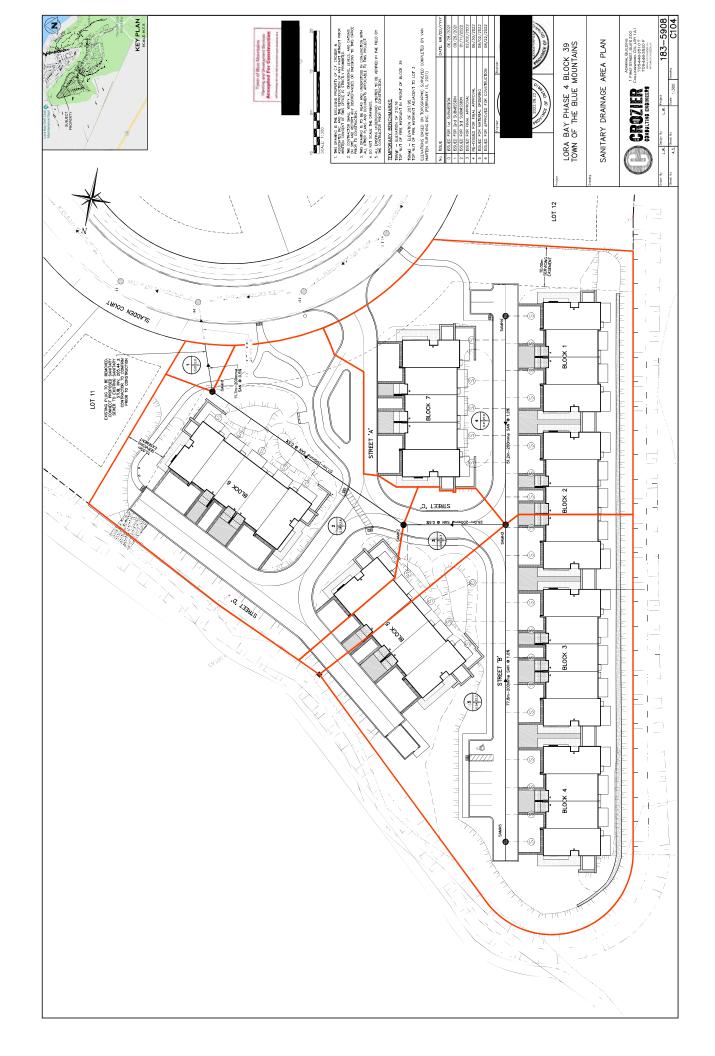


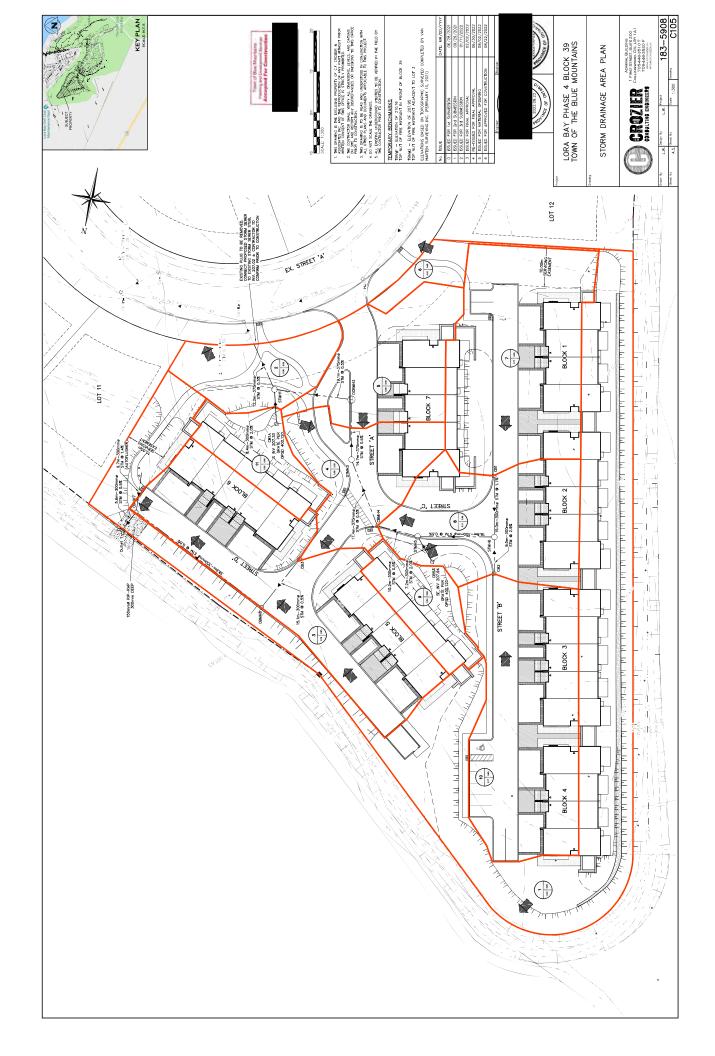


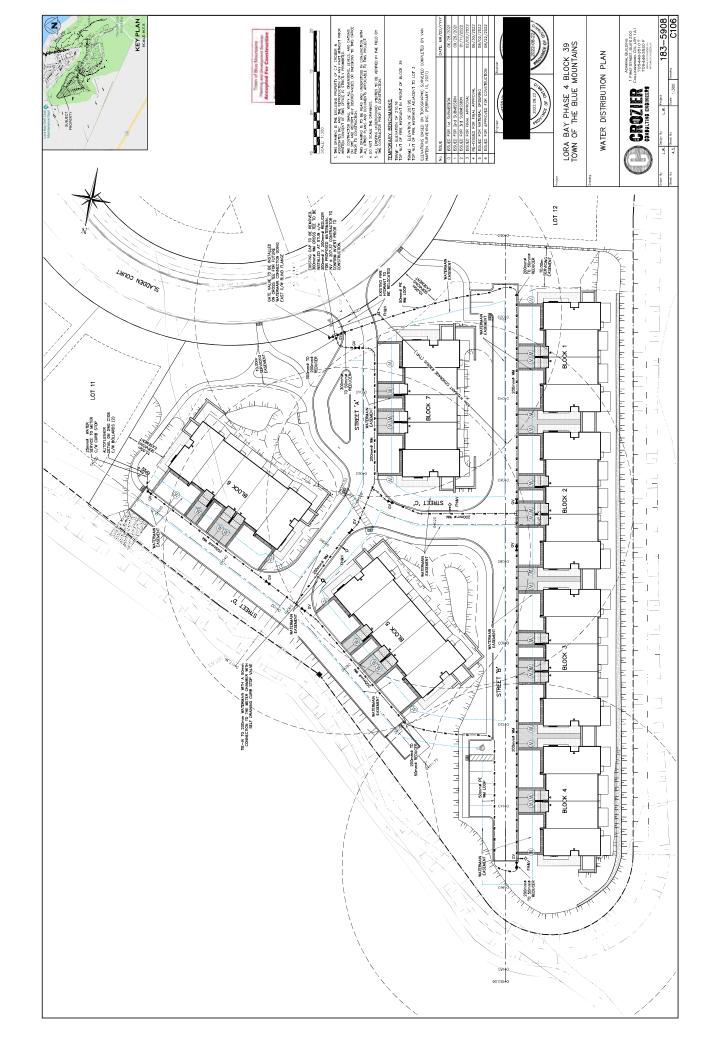


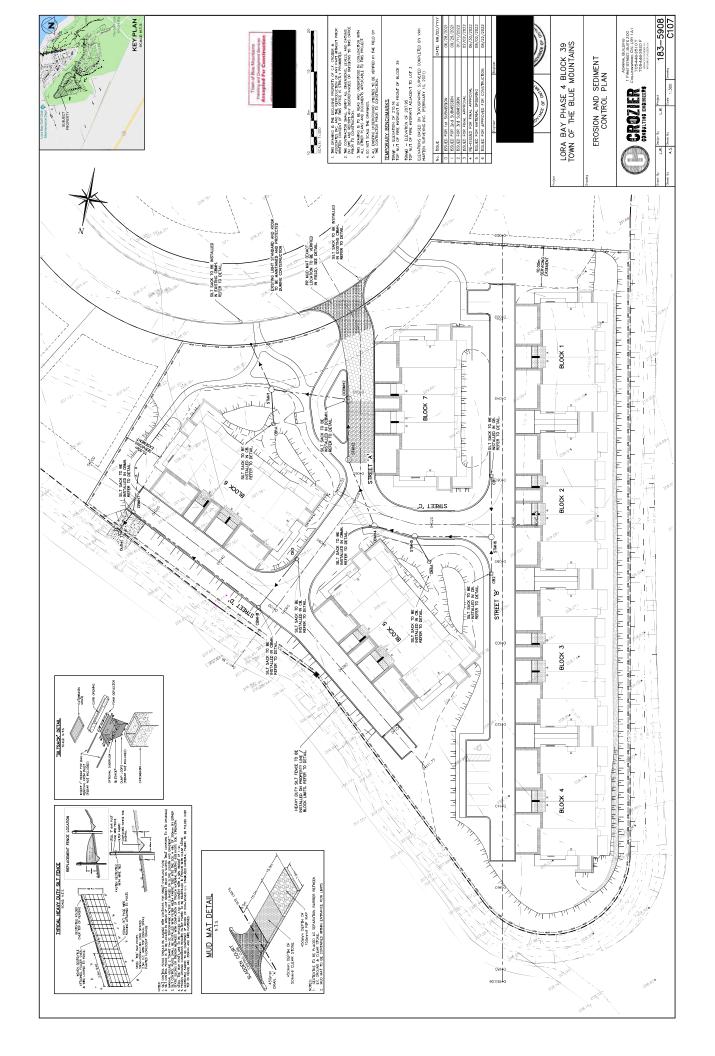












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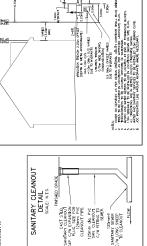
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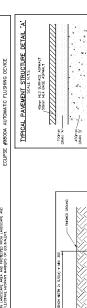
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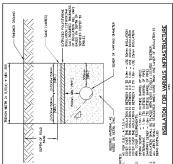
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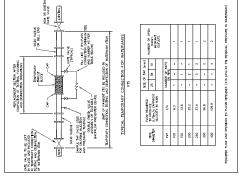
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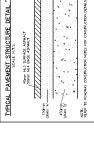
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- 18M#2 ELEVATION OF 207.95 TOP NUT OF FIRE HYDRANT ADJACENT TO LOT 3 ELEVATIONS BASED ON TOPOGRAPHIC SURVEYED HARTEN SURVEYING (PEBRUARY 10, 2021)

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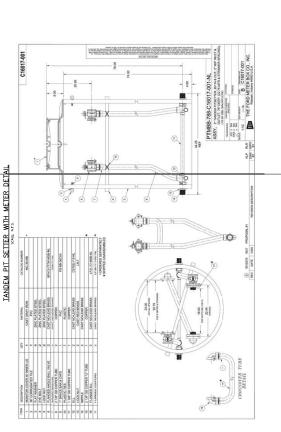
LORA BAY PHASE 4 BLOCK 39 TOWN OF THE BLUE MOUNTAINS

CONSTRUCTION NOTES AND STANDARD DETAILS 1 OF 2









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MOUNTAINS.

BACKFLOW AND WATER METER CHAMBER

NOTE: CHAMBER TO BE LOCATED IN LANDSCAPE AREA AND PROTECTED FROM LANDSCAPE AND SNOW REMOVAL EQUIPMENT C/W PLEXSTAKE HYDRANT MARKERS OR EQUIVALENT.

100mm CRUSHED GRAVEL

0.3m

The sequence of the control respective Co. C. control sequence control control

- NOTES:

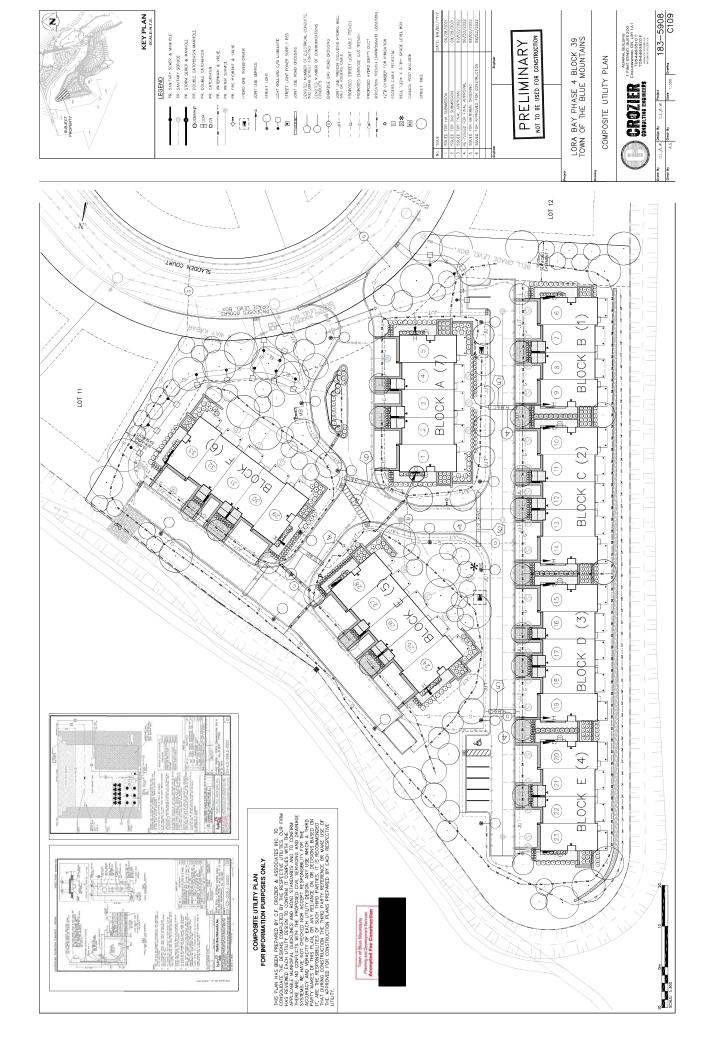
 1. ALL CONSTRUCTION TO CONFORM 10 AWAM GROS—94 AND AWWA CROO—99 STANDARDS.
 2. WATERWAN PRES SALE OF THE K. COPPER OR POL'ETHINIER TO AWAM. 10 AWAM.

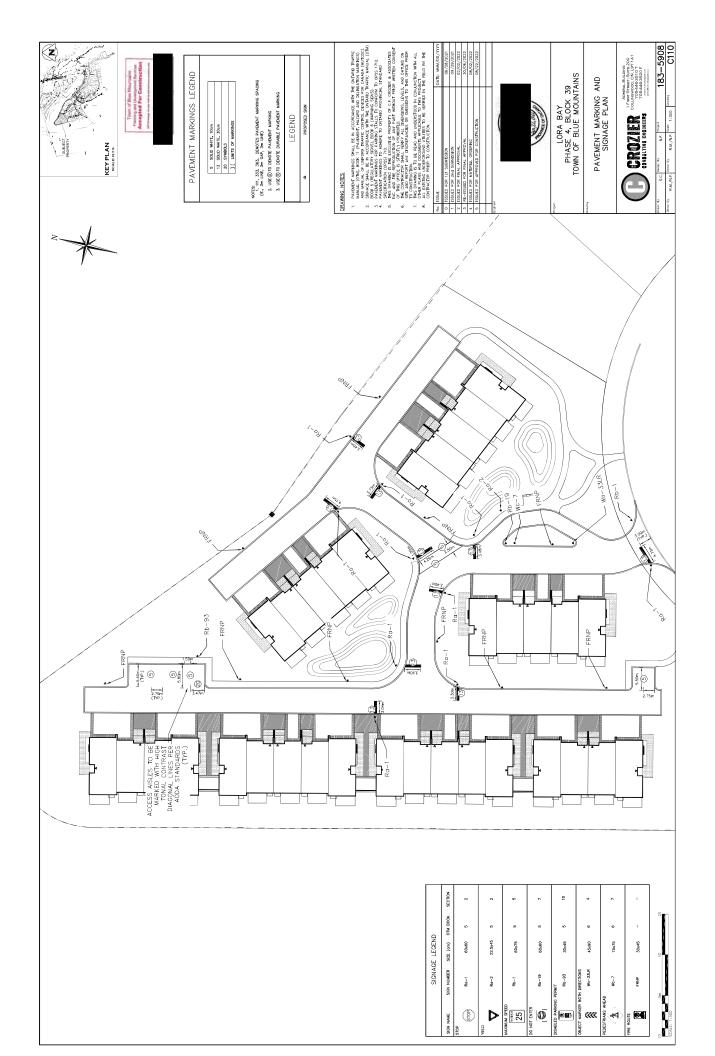
CONSTRUCTION NOTES AND STANDARD DETAILS 2 OF 2

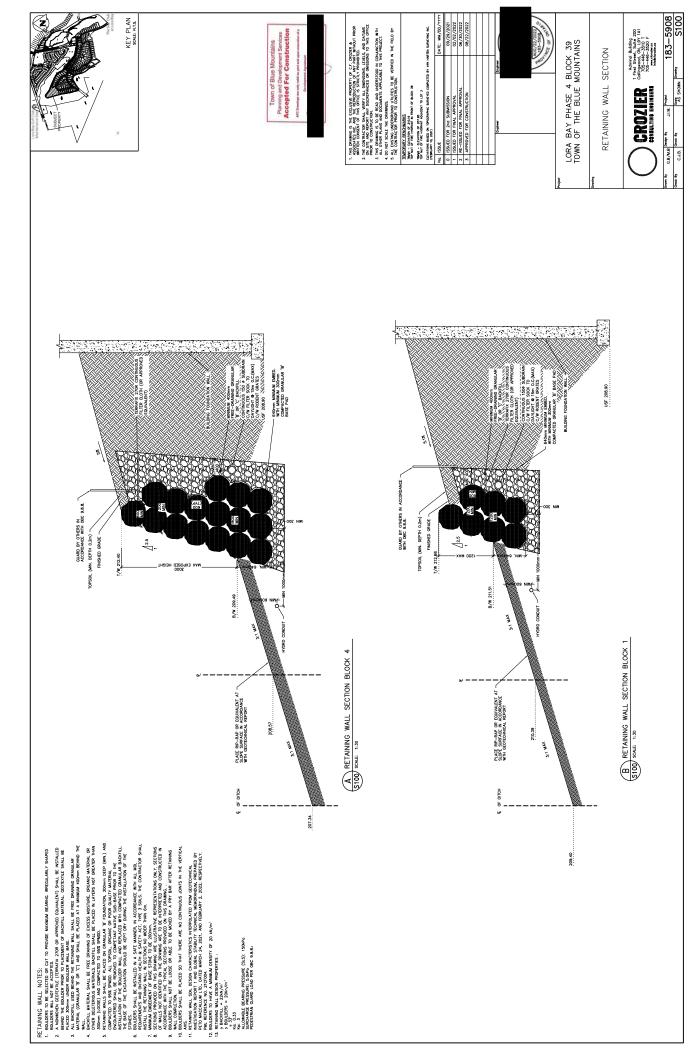
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LORA BAY PHASE 4 BLOCK 39 TOWN OF THE BLUE MOUNTAINS

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ELECTRICAL EXECUTION REQUIREMENTS.

- SHORT, ENDERGINE, ACCORDED TO CORPLET, HE RETIGATION RELIGION, BUT NOT LANTO TO PERTONICS.

 MOTION, ALTERIOLA N. HE ALT BROWNER, FRAME SCORE, NO STRANDER WITH RESPECT TO BELLEDON

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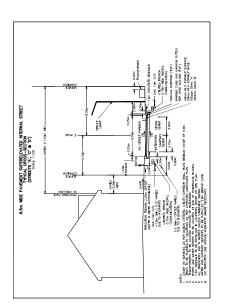
SACEWAY, JUNCTION BOXES AND ENCLOSURES.

- CLAN COUNTED CORRECTIONER SECRED STATUS TO CORP ALL INJUNION CREMICS OF IPAGES AND JANCTON BOISES SPORTED STATUS TO CORP ALL INJUNION CREMICS OF IPAGES AND JANCTON BOISES. PROFILE MANAGEMENT OF THE LOSS AND CORPS TATES TO CORP ALL INJUNION CREMICS AND ALL INJUNION CREMICS OF THE CREMICS AND ALL INJUNION CREMICS OF THE CREMICS AND ALL INJUNION CREMICS OF THE ALL INJUNION CREMICS AND ALL INJUNION CREMICS OF THE ALL INJUNION CREMICS AND ALL INJU

VANELBOARDS, SPLITTERS AND DISCONNECT SWITCHES

COVER EXPOSED PAMELS TO PROTECT FROM DUST, PAINT AND OTHER CONTAMINANTS DURING CONSTRUCTION. CLEAN OUT DUST AND DEBRIS BEFORE EMERGIZING.

		ELECTRICAL LEGEND
		DUTHING
	ĵ	PROPOSED POLE MOUNTED LUMINAIRE
	0	LICHT BOLLARD
		POWER SYSTEMS
	M	PAD MOUNTED TRANSFORMER, ARROW INDICATES OPERATING SIDE (DIRECTION OF APPROACH)
	•	STREET LIGHTING PEDESTAL
	4	GROUND
<u> </u>	ı	STREETLIGHT CABLE
Į į		EMPTY 50mm CONDUIT
Ø	×	CONCRETE ENCASED DUCT BANK (X DENOTE NUMBER OF DUCTS FOR LIGHTING CABLES ONLY)
		CIVIL
	Ī	PROPERTY LINE
L L	1 2	PROPOSED GAS
	\ -	PROPOSED STORM AND MANHOLE
	t	PROPOSED SANITARY AND MANHOLE
i	\$	PROPOSED WATERMAIN, GATE VALVE AND HYDRANT
	•	PROPOSED SANITARY SERVICE
	•	PROPOSED WATERMAIN SERVICE
"	8	PROPOSED CATCHBASIN, DOUBLE CATCHBASIN AND CATCHBASIN MANHOLE
Î	— mx — mx	EXISTING GAS
1	0	EXISTING STORM AND MANHOLE
	-	EXISTING SANITARY AND MANHOLE
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LORA BAY PHASE 4 BLOCK 39 TOWN OF THE BLUE MOUNTAINS

ELECTRICAL SPECIFICATIONS, LEGEND & DRAWING LIST





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